

Message Text

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TO AMEMBASSY BELGRADE PRIORITY

C O N F I D E N T I A L STATE 137046

FOL REPEAT NATO 4646 ACTION SECSTATE INFO DUBLIN GENEVA
ALL NATO CAPITALS DTD 3 JUN.

QUOTE

C O N F I D E N T I A L NATO 04646

BRUSSELS ALSO FOR USMISSION USEC

E.O.11652: GDS

TAGS: CSCE NATO

SUBJECT: CSCE: DRAFT DECISION SHEET FOR BELGRADE

REF: (A) STATE 125468, (B) USNATO 4203, (C) STATE 121326

SUMMARY: POLADS ON JUNE 2 REVISED EC DRAFT DECISION SHEET,
ACCEPTING SEVERAL OF THE CHANGES PROPOSED BY US. UK WILL
CIRCULATE CHANGES TO OTHER NINE MEMBERS FOR THEIR APPROVAL,
AND POLADS WILL RETURN TO DECISION SHEET ON JUNE 7 AND 9
WITH HOPE OF FINALIZING IT ON LATTER DATE. ACTION REQUEST:
GUIDANCE PRIOR TO JUNE 9 MEETING. END SUMMARY

1. AT OUTSET OF LENGTHY JUNE 2 POLADS REVIEW OF EC DRAFT
DECISION SHEET WE STRESSED IMPORTANCE OF MAKING A MAJOR
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EFFORT TO COMPLETE THIS PAPER. ALLIED REPS AGREED WITH US
VIEW AND COMMITTEE'S WORK WAS FACILITATED IN THIS REGARD BY
PRESENCE OF FRG EXPERT VON GROLL, THE AUTHOR OF EC DECISION
SHEET. ONLY FRENCH REP EXPRESSED RESERVATIONS ABOUT MODI-
FYING TEXT SINCE, SHE SAID, CHANGES MIGHT UPSET THE COM-
PROMISES CAREFULLY WORKED OUT IN THE NINE OVER A LONG
PERIOD. UK, IN ITS EC PRESIDENCY ROLE, WILL CIRCULATE THE

FOLLOWING CHANGES TO EC CAPITALS FOR APPROVAL IN HOPE THAT POLADS CAN FINALIZE DECISION SHEET AT JUNE 9 MEETING. UK REP ALSO INDICATED THAT AN EXPERT FROM LONDON WOULD ATTEND JUNE 9 MEETING, AS WOULD VON GROLL.

2. FOLLOWING ARE RESULTS OF POLADS REVIEW, KEYED TO PARA 2 OF REF A:

(A) MANY REPS THOUGHT IT WOULD BE DESIRABLE TO INSERT A DATE IN PARA 3(A) OF DECISION SHEET, BUT NETHERLANDS AND UK REPS POINTED OUT THAT IT WOULD NOT BE TACTFUL FOR WESTERN COUNTRIES TO APPEAR TO TRY TO DICTATE AN OPENING DATE. OTHER REPS SAID ALLIES SHOULD LEAVE THEMSELVES ADEQUATE TIME FOR CONSULTATIONS BETWEEN PREPARATORY AND MAIN MEETINGS IF THE FORMER RAN ON LONGER THAN PLANNED. REPS THUS AGREED TO SHOW THAT OCTOBER 3 DATE WAS INDICATIVE BY PRECEDING IT WITH "E.G." AND SURROUNDING IT WITH BRACKETS WHEN DECISION SHEET IS TABLED AT BELGRADE.

(B) COMMITTEE AGREED NOT TO INCLUDE THESE TWO ADDITIONAL ITEMS IN AGENDA.

(C) ON CONTRIBUTIONS OF NON-PARTICIPATING MEDITERRANEAN STATES, FRG EXPERT VON GROLL STATED HIS UNDERSTANDING THAT SUCH CONTRIBUTIONS TO THE COORDINATING COMMITTEE WOULD BE THE MAXIMUM ROLE FOR THESE COUNTRIES AT BELGRADE. AS REGARDS AN INVITATION TO LIBYA AND LEBANON, HE THOUGHT IT WOULD BE IMPOSSIBLE TO AVOID AN INVITATION TO THESE COUNTRIES IN VIEW OF LANGUAGE IN PENULTIMATE PARAGRAPH OF CONFIDENTIAL

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THE MEDITERRANEAN DECLARATION ABOUT INCLUSION OF "ALL THE STATES OF THE MEDITERRANEAN." OTHER REPS OF EC COUNTRIES INDICATED THEIR AGREEMENT WITH VON GROLL'S VIEW AND COMMENTED THAT IT SHOULD BE POSSIBLE TO CONTAIN LIBYANS IN COORDINATING COMMITTEE CONTEXT.

3. FOLLOWING ARE RESULTS OF DISCUSSION ON POINTS IN PARA 3 ON REF A:

(A) PARA 2: ALLIES AGREED TO DELETE "AND ORGANIZATIONAL STRUCTURE."

(B) PARA 3: AFTER LENGTHY DISCUSSION, THE INTRODUCTORY SENTENCE WAS REFORMULATED AS FOLLOWS: "THE AGENDA WILL CLOSELY ADHERE TO THE MANDATE DEFINED IN THE FOLLOW-UP CHAPTER OF THE FINAL ACT. IT WILL COMPRISE THE FOLLOWING POINTS:" THE AGENDA WOULD READ AS IT APPEARS IN PARA 74 OF CM (77) 29 (FINAL).

(C) PARA 4(B)(1): SEE ABOVE RE NON-PARTICIPATING MEDITERRANEAN STATES.

(D) PARA 4(D): WE ENCOUNTERED FIRM RESISTANCE FROM THE NINE TO OUR SUGGESTION THAT PARAGRAPH 4(D) OF THE DECISION SHEET BE AMENDED. AFTER LENGTHY DISCUSSION IN WHICH US REP WAS SUPPORTED ONLY BY CANADIAN COLLEAGUE, OTHER REPS AGREED TO INSERT FOLLOWING HEADING AT BEGINNING OF ANNEX I: "INDICATIVE SCHEDULE AND ORGANIZATIONAL FRAMEWORK." IN ADDITION, SO AS TO MAKE MORE EXPLICIT THE LINK BETWEEN TARGET TIME FRAME OF 12 WEEKS AND THE NEED FOR MAIN MEETING TO COMPLETE ITS WORK, PARA 2 OF DECISION SHEET WAS AMENDED TO HAVE PARENTHETICAL REFERENCE TO ANNEX I APPEAR AT THE END OF PARA 2. COMMENT: WE ARE PREPARED TO PRESS AGAIN FOR DEPARTMENT'S SUGGESTED LANGUAGE, BUT DOUBT THAT AGREEMENT ON FINAL TEXT OF THE PAPER COULD BE REACHED AT JUNE 9 MEETING IN VIEW OF PRESENT ATTITUDE OF THE NINE, WHO

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OBTAINING DO NOT WISH TO REOPEN TARGET DATE ISSUE. END COMMENT

(E) SEE (D) ABOVE. AS REGARDS US COMMENTS ON ANNEX I IN REF A, VON GROLL SAID THAT NINE PREFERRED TO KEEP FLEXIBILITY ABOUT LENGTH OF OPENING PRESENTATIONS AND DOUBTED THIS WOULD PRESENT PROBLEMS AT BELGRADE, WHERE THE MATTER COULD BE SETTLED QUICKLY. ON QUESTION OF LIST OF SPEAKERS, VON GROLL THOUGHT THAT CHOOSING SPEAKING ORDER BY DRAWING LOTS, AS SPECIFIED IN PARA 9 OF ANNEX II, WOULD MEET THE PROBLEM. DUE TO LACK OF TIME FOR FULL DISCUSSION OF OTHER US COMMENTS IN REF A, WE REQUESTED ALLIES TO STUDY THEM CAREFULLY WITH VIEW TO FURTHER EXCHANGE AT JUNE 7 MEETING.

(F) ANNEX I, PARA 3: US SUGGESTION WAS ACCEPTED.

(G) ANNEX II, PARA 2: TO MEET US SUGGESTION, ENTIRE PARA WAS DELETED.

(H) ANNEX II, PARA 3: AFTER EXTENDED DEBATE, DURING WHICH IT BECAME CLEAR THAT NINE WERE DIVIDED ON QUESTION OF HOW TO APPLY GENEVA RULES AND PROCEDURES AT BELGRADE, POLADS TENTATIVELY AGREED TO ADD FOLLOWING TWO SENTENCES TO END OF PARA: "THESE RULES OF PROCEDURE, WORKING METHODS AND SILENT PROCEDURES SHALL BE FOLLOWED. AGREED MODIFICATIONS ARE INCLUDED IN THE FOLLOWING SUMMARY."

4. IN ANNEX II, PARA 8 (NEW PARA 7), VON GROLL POINTED OUT THAT THE FOLLOWING FIRST SENTENCE HAD BEEN INADVERTENTLY LEFT OUT OF THE QUOTATION FROM PARA 69 OF THE FINAL RECOMMENDATIONS AND SHOULD BE INSERTED: "ALL DECISIONS

SHALL BE TAKEN BY CONSENSUS."

5. WE WILL TRANSMIT REVISED TEXT OF DECISION SYEET AND ANNEXES BY SEPTTEL.

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6. COMMENT AND ACTION REQUEST: IT IS APPARENT FROM BRIEF TIME REMAINING BEFORE BELGRADE I THAT POLADS WILL HAVE DIFFICULTY IN FINALIZING DECISION SHEET IF THERE ARE FURTHER LENGTHY DEBATES ON THE TEXT. IF DEPARTMENT WISHES US TO SEEK FURTHER IMPROVEMENTS IN THE PAPER, WE WOULD SUGGEST THAT WE CONCENTRATE OUR EFFORTS IN WHAT WASHINGTON CONSIDERS TO BE A FEW KEY AREAS. WE WOULD APPRECIATE GUIDANCE IN TIME FOR JUNE 9 POLADS MEETING OR, IF POSSIBLE, BEFORE.

EDITORIAL NOTE: PLEASE AMEND LINE 7 OF PARA 3 (E) ABOVE TO READ: "LOTS, AS SPECIFIED IN PARA 19 OF ANNEX II, WOULD MEET THE." BENNETT

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